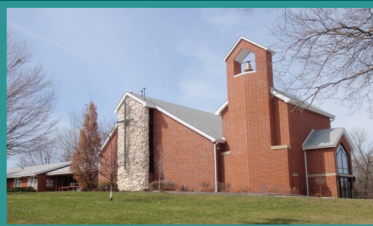


# DOUGLAS ACRES



## Douglas Acres Neighborhood Plan 2010

# TABLE OF CONTENTS

## Table of Contents

Introduction.....	2
About Douglas Acres.....	3
Demographics.....	6
Priorities & Vision Statement.....	8
Neighborhood Identity .....	9
Housing.....	12
Land Use & Zoning.....	18
Infrastructure .....	20
Traffic & Transportation .....	22
Parks, Trails & Recreation.....	24
Implementation.....	26
Zoning Map.....	27
2020 Land Use Map.....	28
Neighborhood Map.....	29
Glossary.....	30

### **Douglas Acres Planning Committee:**

Linda Westergaard, Chair	Margaret Heger	Tony Short
Wayne Corcoran	Blaine Hudnall	Dawn Stangl
Fran Fessler	Phyllis Kellogg	Neal Westergaard
Jim Grove	Richard Schulze	Joe Youngwirth

### **Douglas Acres Neighborhood Association**

### **City of Des Moines Neighborhood Revitalization Board**

### **City of Des Moines Plan and Zoning Commission**

### **City of Des Moines Community Development Staff:**

Larry Hulse, AICP, Director

Kathy Kahoun, Neighborhood Development Administrator  
Overall Plan Development

Amber Kobler, Assistant Planner  
Project Lead and Plan Development

David Dunn, Senior City Planner  
Project Assistance

Manny Toribio, Planning Technician  
Plan Layout Assistance

*Special thanks to City staff from the Public Works, Engineering, Parks & Recreation, and Community Development Departments and the Iowa DOT for assisting with the development of this plan.*

*Thank you to Hy-Vee for use of their conference room throughout the planning process.*

# INTRODUCTION

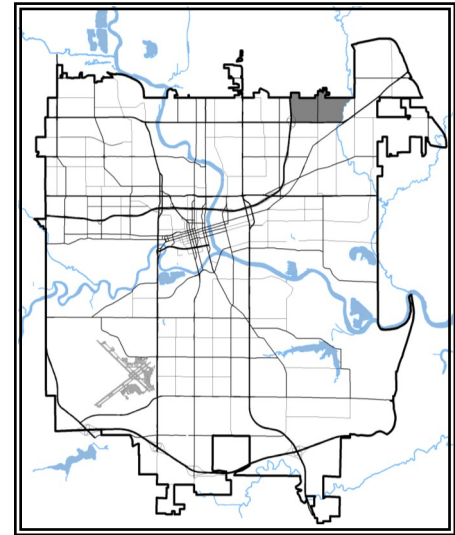
The City of Des Moines and the Polk County Board of Supervisors established the Neighborhood Revitalization Program in the early 1990s to help stabilize and improve Des Moines' neighborhoods. To coordinate this program, the City's Community Development Department formed the Neighborhood Development Division.

The Neighborhood Revitalization Program uses a strategy that calls for neighborhood residents, the City of Des Moines, Polk County, and local business leaders to develop a public/private partnership that addresses revitalization issues within the city. In spring 2006, the Douglas Acres Neighborhood Association (DANA) submitted an application to participate in the Neighborhood Revitalization Program and made a presentation to the Neighborhood Revitalization Board (NRB). The Neighborhood Revitalization Board recommended the Douglas Acres neighborhood become a Designated neighborhood and begin the planning process. In July 2006, the NRB recommendation was approved by the Des Moines' City Council and the Polk County Board of Supervisors.

The neighborhood planning process relies on active stakeholder groups to identify critical neighborhood issues in their area. The staff of the Neighborhood Development Division provides technical assistance and planning coordination. Neighborhood planning staff works with the stakeholder group to develop and implement appropriate goals and a feasible action plan. These neighborhood plans provide a list of activities and identify parties responsible for implementation. The success of the revitalization effort depends on leadership by the Neighborhood Association and continued coordination among the City, the County, and other public and private organizations.

This document is strategic in nature and is intended to guide development decisions in the neighborhood for the next decade. The plan includes overall goals for the neighborhood as well as strategies, action steps, and timelines for implementation. The Douglas Acres Neighborhood Association is charged with leading the day-to-day implementation of the plan with technical assistance from the City of Des Moines and Polk County.

This plan was prepared through a joint effort of the City of Des Moines' Community Development Department's Neighborhood Development Division and the Douglas Acres Neighborhood Association. The approved plan becomes an amendment to the City of Des Moines' 2020 Community Character Plan. The plan should be considered as a guideline and not a strict determinant so that it can be flexible enough to allow for changing conditions which cannot be foreseen at the current time.



Douglas Acres Neighborhood  
Vicinity Map



# ABOUT DOUGLAS ACRES

## About Douglas Acres

Douglas Acres is located in northeastern Des Moines, bounded by the city limits to the north, I-235 to the west, East Euclid Avenue to the south, and Four Mile Creek to the east. Part of the beauty of the neighborhood is in its location “off the beaten path”, with large lots and quiet, tree-lined streets. Compared with much of the City of Des Moines, the Douglas Acres neighborhood has a pastoral character, with very low density development. However, due to close proximity to Interstate 235, Douglas Acres residents can easily access the entire Des Moines metro area. For a map of the neighborhood, see page 29.

Douglas Acres is primarily a residential neighborhood, with commercial uses concentrated along East Euclid Avenue. Neighborhood landmarks include: Sargent Park and the multi-use trail along Four Mile Creek; the former John Quincy Adams Elementary School; the Hy-Vee and commercial center along East Euclid Avenue; and a number of churches, including Staves Methodist Church, Prince of Peace Lutheran Church, and Grace Church.

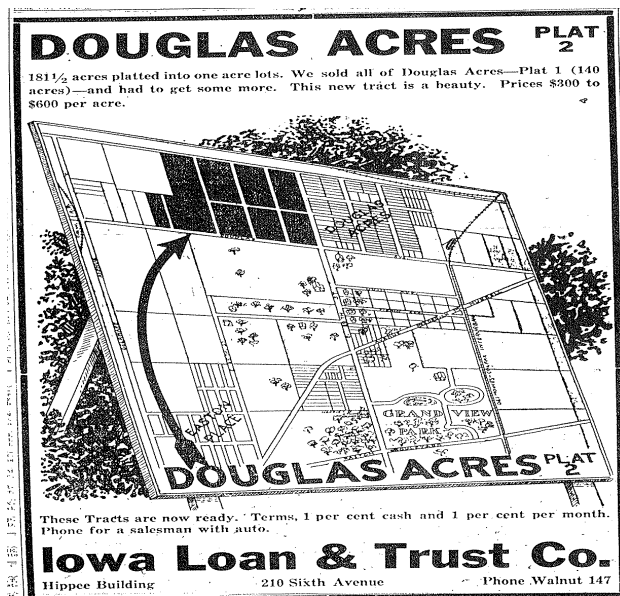
### Neighborhood History

The Douglas Acres neighborhood developed throughout the first half of the twentieth century, as farmland was subdivided and individual lots sold. Iowa Loan & Trust Company was the primary property owner in Northeast Des Moines during the early 1900s.



E 29th Street, facing north, early 1900s

Acreages were quite popular at the time, and the Douglas Acres area had access to City water services, so the land sold quickly. However, much of the subdivision development and lot marketing at this time had to do with profiteering and land speculation rather than home building, so development did not occur right away.



Land in the neighborhood was first subdivided and sold as the Douglas Acres Plats. Douglas Acres Plat 1 was first marketed in September 1913 by the Iowa Loan & Trust Company with 140 lots, each nearly three quarters of an acre. Plat 2 was first marketed in 1915, with 181 lots each an acre in size. The first two plats sold out quickly, marketed as great farm land for gardens or orchards. Plats 3 and 4 were marketed in 1916 and 1918, respectively, adding 75 additional lots of various sizes. By this time, there was a streetcar line on Douglas Avenue (the track was laid in 1902), and Douglas School had opened nearby. However, the successful land sales did not immediately translate into completed houses; rather, homes were built slowly over time as landowners could afford it. The lack of paved roadways in the area also contributed to the slow development of homes. Many of the roads in



Douglas Acres were gravel as late as the 1950s, with ditches along the sides for stormwater. E. Aurora Avenue still has these ditches, although the road has been paved. Sewers were installed in the neighborhood in 1958. Between 1968 and 1971, the Eastview Manor Plats were subdivided and developed on the western side of the neighborhood. The plats included 146 homes and an eight-building apartment complex.

Long-time residents of the neighborhood remember Douglas Acres as a home for young, working class families in the 1950s and 60s. Many of the men worked at area manufacturers like John Deere, Firestone, or Armstrong Tire. Others worked at the Swift soybean plant. As more women started to work outside the home, many travelled to downtown Des Moines for office positions.

There have been a variety of neighborhood commercial uses in Douglas Acres over the years. At one time Prugh's, a family owned grocery store, occupied the corner of E. 29th Street and Madison Avenue. Hy-Vee opened a store south of Euclid in 1961, and moved to their current location (formerly a Goodwill distribution center) in 1990. Other commercial uses have included gas stations, an auto shop, a flower shop, several banks, and Tasty Tacos, a favorite Des Moines restaurant. Although a number of these have transferred ownership through the years, quite a few of them still remain in the neighborhood.



John Quincy Adams Elementary School was built in 1917, originally located at E. 27th Street and Douglas Avenue. The original three room wooden building was later moved to the present site on E. 29th Street. In 1924, the first brick wing of the present building opened. Later additions were constructed in 1951 and 1961. The school closed in 2007 and remains vacant at this time. Since then, children in Douglas Acres have been bused to schools outside of the neighborhood. As this plan is being published, the school district is planning to dispose of the Adams School site.



John Quincy Adams Elementary, circa 1924

Douglas Acres is home to seven churches of varying denominations. Most of the current church buildings were constructed in the 1950s and 60s, although several of the churches occupied earlier buildings that were torn down and replaced. The most recent addition to the neighborhood is Grace Church, which occupies the northwest corner of the neighborhood and owns 50 additional acres of land to the north of Douglas Acres' boundary.



## Looking Ahead

The Douglas Acres neighborhood entered the Neighborhood Revitalization Program in July 2006 as a Transitional Positive neighborhood based on housing conditions, property values, homeownership rate, and home sales information.

Douglas Acres has consistently been a very stable neighborhood, where residents have put down roots and stayed in their homes for a long period of time. However, residents feel that the neighborhood has begun to decline over the last decade. They worry about properties turning over to investors, rather than new families. Part of the issue is the age of the housing stock. Another problem is lack of awareness about the neighborhood and the many good things it has to offer. In their

application for the program, the Douglas Acres Neighborhood Association indicated that they want to “improve the area to, again, be the once sought after place to live”.

As the neighborhood transitions to a new generation of homeowners, the challenge will be to make the neighborhood competitive in the housing market and attract new investment. In addition, there is a need to increase resident engagement in the neighborhood, encouraging residents to take pride in their property and maintain a sense of community. The goals of this plan are designed as a guide for the Neighborhood Association in improving Douglas Acres, so that it will again become a neighborhood of choice in Des Moines.



# DEMOGRAPHICS

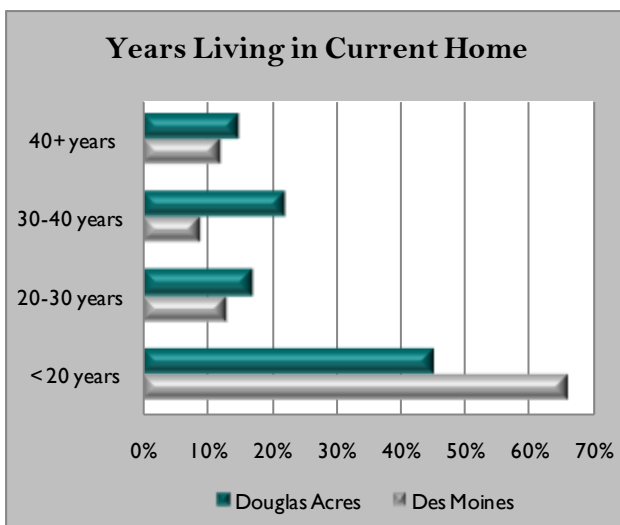
## Demographics

*Note: This data is taken from the 2000 Census Tract Block Groups, and may include some areas outside of the neighborhood boundaries.*

Population				
	1970	1980	1990	2000
Douglas Acres	3,079	2,935	2,877	2,726
% Change	NA	-5%	-2%	-5%
% of DSM Pop.	1.5%	1.5%	1.5%	1.4%
Des Moines	200,587	191,003	193,187	198,682
% Change	NA	-5%	1%	3%

Data from U.S. Census Bureau

Understanding the demographic make-up of a neighborhood may help identify issues or may explain the reason why certain patterns are occurring. According to the 2000 Census, the Douglas Acres neighborhood has 2,726 residents. Thirty-seven percent of those residents have lived in their home for 30 years or more. Over half of the residents in Douglas Acres have lived in their home for more than 20 years, making it a very well-established and stable neighborhood. Although the Douglas Acres neighborhood has been losing population over the past three decades, its percentage of the City population has remained stable.

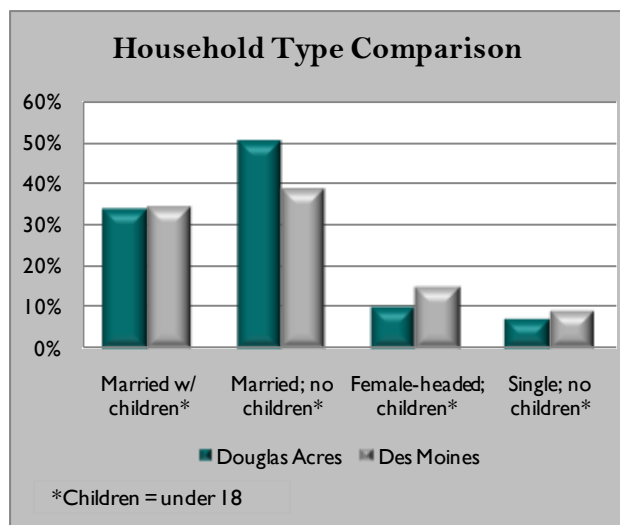


The Douglas Acres neighborhood is predominantly white, with minorities making up only eight percent of the population. This compares to 18 percent citywide. The largest minority groups in the neighborhood are Asian and Hispanic.

Minority Population			
	1980	1990	2000
Douglas Acres	85	114	212
% Minority	3%	4%	8%
Minority Pop. Change	NA	34%	86%
Des Moines	18,385	20,770	35,188
% Minority	10%	11%	18%
Minority Pop. Change	48%	13%	69%

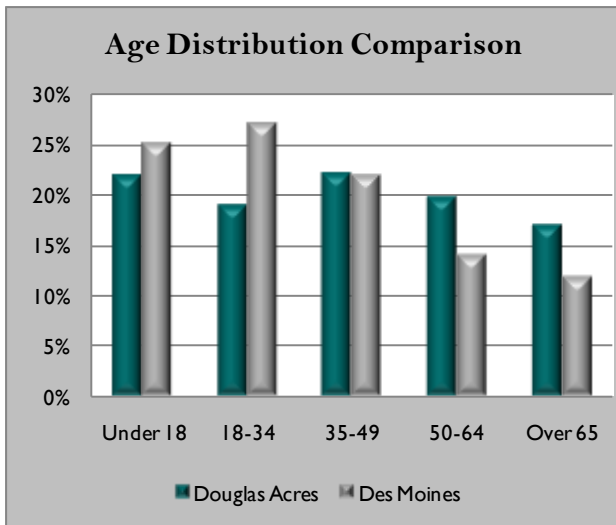
Data from U.S. Census Bureau

Douglas Acres has an older population when compared with the City as a whole. The typical household in Douglas Acres is a married couple. Compared with the City average, fewer families in the Douglas Acres neighborhood have children under 18 currently living at home. This reflects the age of the population; many neighborhood families have children who have grown up and moved away.





When compared with the City, the age group Douglas Acres lacks most is young adults between ages 18-34. Adults over 50 years of age make up 37 percent of Douglas Acres residents.



On average, the median household income in Douglas Acres is approximately six percent lower than the citywide average, although it varies from one part of the neighborhood to another. The eastern half of the neighborhood has a lower average income than the western half. Similarly, the education level in the neighborhood is lower than the citywide

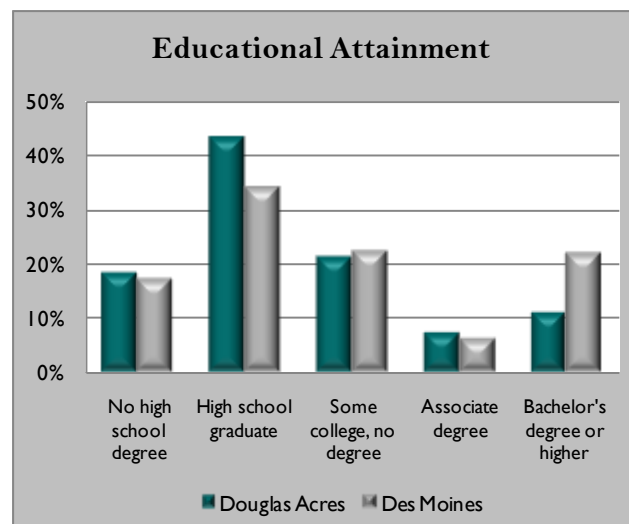
Median Household Income	
Douglas Acres	\$36,771
Des Moines	\$39,104

Data from 2000 Census



average, with approximately 11 percent of neighborhood residents attaining a bachelor's degree or higher (compared to 22 percent citywide). Another seven percent of Douglas Acres residents have attained an Associate's degree.

Perhaps the most important thing highlighted by the demographic data for Douglas Acres is that the neighborhood is lacking young families. The neighborhood will likely begin to change over the next ten years, as the older generation ages out of their homes. While the neighborhood may only be at the beginning of this transition, it is important for the Neighborhood Association to think about how to attract new families and investment to the Douglas Acres neighborhood.



# PRIORITIES & VISION STATEMENT

## Priorities & Vision Statement

The planning process began with a neighborhood input meeting on February 16, 2009. At the meeting, residents were given an opportunity to discuss the strengths, weaknesses, opportunities, and threats for the neighborhood. Attendees also participated in a visioning exercise, describing their ideal version of Douglas Acres. This input helped staff and planning committee members create priority areas and set goals and strategies for the plan. Based on this input, the priority areas for the Douglas Acres plan include:

- Neighborhood Appearance
- Housing
- Infrastructure
- Resident Engagement



### Vision Statement

Based on the input from the initial neighborhood meeting and discussions throughout the planning process, the planning committee developed a vision statement, which represents the ideal state of the neighborhood once the plan has been implemented. The goals, strategies, and action steps outlined in this plan will help the neighborhood to achieve this vision.

The Douglas Acres neighborhood is an attractive and desirable place to live with well-maintained homes, safe streets, and friendly neighbors who invest in their community. We envision a neighborhood where...

- ...Families want to live and raise their children;
- ...Owners take pride in their property;
- ...Neighbors know each other and are helpful to one another;
- ...Children have access to quality educational opportunities;
- ...Residents live in a peaceful setting, but are minutes away from important destinations; and
- ...The Neighborhood Association provides a forum for social interaction and problem-solving.



# NEIGHBORHOOD IDENTITY

## Neighborhood Identity

The Douglas Acres Neighborhood Association (DANA) formed in 1997 due to concerns about residential development in the neighborhood. Since then, DANA has existed to “preserve the quality of the Douglas Acres neighborhood, promote the area as desirable for family living, foster neighborhood fellowship and serve as a vehicle by which problems are resolved and neighborhood goals are achieved”.

Due to its location in the northern City limits of Des Moines, Douglas Acres is adjacent to major thoroughfares like Interstate 235 and E. Euclid Avenue, but does not have major traffic routes that cross through the neighborhood. As a largely residential area, there are also few significant “destinations” in the neighborhood. This puts Douglas Acres in a location that is “off the beaten path” for most Des Moines residents. On the one hand, this is a major asset for the neighborhood because it means safe, quiet streets and a place away from the hustle and bustle of everyday life. However, the location also presents a challenge because there is little reason for anyone who is not a resident to go into the neighborhood.

During the discussion on neighborhood identity, the planning committee highlighted lack of visibility as an obstacle to overcome in order to bring new families into Douglas Acres. Therefore, a goal of the Neighborhood

Association is to raise awareness of the area. To accomplish this, the planning committee proposed sponsoring activities that will draw outsiders into the neighborhood to see what Douglas Acres has to offer.

Another challenge for the Neighborhood Association is finding new members and leadership to sustain the organization and bring in fresh ideas. It is important that DANA continue to ask how it can better serve the neighborhood. The Neighborhood Resident Leadership Certificate Program, offered through a partnership between the Neighborhood Resource Office and Des Moines Area Community College, is a series of classes designed specifically to train neighborhood leaders on how to build a successful Neighborhood Association and make an impact in the community. Encouraging neighborhood residents to attend these classes is one strategy DANA can use to increase their capacity as an organization.

The Douglas Acres Neighborhood Association has strong ties to regional organizations in the City of Des Moines. Partnership between DANA and other neighborhood organizations may be helpful to implement various plan goals and strengthen the voice for the northeast side of Des Moines.





Goal/Outcome	Strategy	Implementation	Responsible Party	Priority; Timeline
The Douglas Acres Neighborhood Association will have the capacity to implement the Neighborhood Action Plan.	DANA members will continue to build the skills necessary to implement plan goals.	DANA will send at least three representatives over the next three years to achieve the Neighborhood Resident Leadership Certificate.	DANA	High; Medium-term
		DANA will form at least three subcommittees or work groups to take responsibility for plan implementation.	DANA	High; Short-term
	Pursue funding and fundraising opportunities to support DANA activities.	DANA will work with the Neighborhood Resource Office to identify fundraising/grant opportunities that can assist the Neighborhood Association in achieving their plan goals.	DANA, NRO	Medium; Short-term
		DANA will work to raise adequate funds each year to support their activities.	DANA	High; Ongoing
	Increase awareness of DANA within the neighborhood.	DANA will organize at least one new event in 2010, such as annual block parties, and one additional new event in 2011 to encourage neighbors to get to know one another and get involved in the neighborhood.	DANA	Medium; Medium-term
		DANA will continue to communicate with all residents of the neighborhood through the newsletter at least quarterly, and on their website as needed.	DANA	High; Ongoing
		DANA will work to recruit at least 50 more active members over the next two years to sustain the organization.	DANA	High; Medium-term
		DANA will work with area businesses to create welcome packets full of local information for new homeowners in the neighborhood.	DANA	Low; Medium-term

Goal/Outcome	Strategy	Implementation	Responsible Party	Priority; Timeline
Promote Douglas Acres as a neighborhood of choice.	Heighten the visibility of the Douglas Acres neighborhood.	DANA will plan events intended to attract people from outside the neighborhood, such as an annual “Garden Tour”, 4 Mile Creek clean-up day, or neighborhood-wide garage sale. At least one such event will be held each year.	DANA	High; Short-term
		DANA will work with the NRO to develop a one-page brochure to use for promotion, highlighting the assets of the neighborhood and including Neighborhood Association contact information.	DANA, NRO	High; Short-term
	Encourage realtors to positively promote Douglas Acres to prospective buyers.	DANA will put together an email list of realtors and notify them when a property is for sale in Douglas Acres, including the neighborhood brochure and NFC lending information.	DANA	Medium; Ongoing



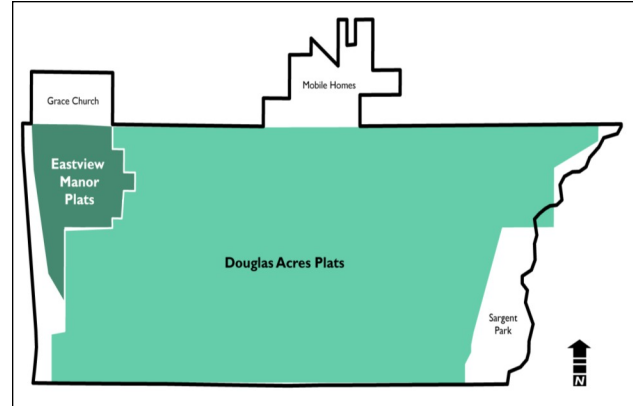
# Housing

*Housing data from the Polk County Assessor unless otherwise specified.*

Douglas Acres is primarily a residential neighborhood. As such, the primary revitalization issues pertain to housing. The majority of the housing in Douglas Acres consists of single family homes. However, the neighborhood also offers duplexes, apartment units, housing for elderly persons, and a mobile home community. Looking at Douglas Acres from a housing development standpoint, the neighborhood can be divided into two major areas: the Douglas Acres plats and the Eastview Manor plats.

## Douglas Acres Plats

The Douglas Acres neighborhood is named after the Douglas Acres plats, which account for two-thirds of the land in the neighborhood. The majority of the development in this part of the neighborhood consists of modest-size ranch



and bungalow style homes situated on large lots. The average size of these homes is 1,098 square feet, and the average lot size is about half an acre. The average house has two bedrooms and one bathroom. Two-thirds of the homes in this part of the neighborhood are a one-story ranch, many with a gravel driveway and detached garage. The average year built is 1949. This part of the neighborhood still retains much of its rural character today.

### Average House in the Douglas Acres Plats

Size	1,098 Sq Ft
# of Bedrooms	2.6
# of Bathrooms	1.2
Condition	Above Normal
Year Built	1949
House Type	Ranch
Lot Size	0.48 Acres or 78'x212'
Assessed Value	\$110,320
Value per Sq Ft	\$100





### Eastview Manor Plats

In 1968, development of the Eastview Manor plat began in the northwestern corner of what is now the Douglas Acres neighborhood. This area remains the only true subdivision in the neighborhood. The average home in Eastview Manor is a conventional two-story or split level, and sits on a quarter of an acre parcel. It has three bedrooms and two bathrooms. The average year built is 1970. Most of the homes have detached garages and paved driveways. Contrary to the rest of the neighborhood, this planned development has sidewalks along every street and consistent setbacks. In addition to the single family development, the Eastview Circle Apartments were built during the same time period and are well-integrated into the neighborhood. The complex consists of eight buildings, each with 12 units.

Average House in the Eastview Manor Plats	
Size	1,227 Sq Ft
# of Bedrooms	3.2
# of Bathrooms	2
Condition	Above Normal
Year Built	1970
House Type	Split Level
Lot Size	0.21 Acres or 63'x126'
Assessed Value	\$126,437
Value per Sq Ft	\$103



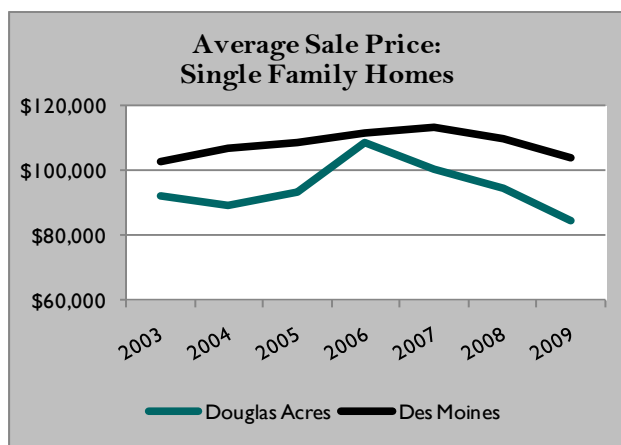
By 1979, 93 percent of the homes that exist in the Douglas Acres neighborhood today had been built. This means that even the “newest” homes are at least 30 years old, and the average home in the neighborhood is 58 years old. Despite their age, homes in Douglas Acres continue to be well maintained and in good condition. According to the Polk County Assessor, only five percent of the structures in the neighborhood are in below-normal or worse condition, compared with 11 percent citywide.

Even with the high number of homes in good condition, property maintenance and attracting new homebuyers were two of the major concerns expressed at the neighborhood input meeting. The Douglas Acres planning committee discussed several strategies for improving property in the neighborhood.



## Property Values & Home Sales

A review of home sales over the past several years shows the average sale price for a home in Douglas Acres has dropped considerably since 2006. While part of this is a reflection of a citywide trend, the average sale price for a single family home dropped 22 percent in Douglas Acres between 2006 and 2009, compared with seven percent in the City of Des Moines over the same time period. The downward trend in sale values is concerning, because it decreases the return on investment Douglas Acres residents may receive from their property.



One factor contributing to this trend is the large percentage of non-traditional transactions such as bank sales, foreclosures or family/estate transfers. Such transactions accounted for 38 percent of single family home sales in the neighborhood during 2009 and 39 percent in 2008. Typically, these homes sold for less than their assessed value; in some cases, significantly less. Given the age of the population in the neighborhood, this trend of low sale values may continue if the housing stock turns over through non-traditional transactions as long-time homeowners' age out of their homes.

Another explanation for the downward trend is the characteristics of the homes themselves. The main

concern with the housing stock in Douglas Acres neighborhood is functionality: the size of the homes and their amenities. Many of the homes in Douglas Acres have been occupied by the same owner for twenty, thirty, or forty years. If the home has not been updated during that time, it may not be attractive to new homebuyers.

As the neighborhood begins to turn over to a new generation of homeowners, it is important to consider what this market is looking for. Many of the homes in Douglas Acres lack the amenities that today's homebuyers want. However, the affordability of the homes in the neighborhood coupled with the large lots provides an opportunity for new homeowners to invest in updating or expanding existing homes.

One strategy to improve the functionality and marketability of the housing stock is to utilize the loan products offered by the Neighborhood Finance Corporation (NFC). Renovations such as adding second bathrooms or additional living space, installing air conditioning or energy efficient heating and cooling systems, paving gravel driveways, or building double stall garages are necessary to help the housing stock compete in today's marketplace.

The housing stock in the Douglas Acres neighborhood is on the verge of a transition to a new generation of homeowners. It is important for current residents to continue to maintain and improve their homes and properties so that they are attractive to new buyers. The Douglas Acres Neighborhood Association will need to work to promote the tools available from the Neighborhood Finance Corporation, educate homeowners and landlords on good property maintenance techniques, and market the valuable assets that the neighborhood does have to offer.

## Rentals

According to the 2000 Census, Douglas Acres has a lower percentage of renter-occupied housing in the neighborhood than the City of Des Moines as a whole, with 23 percent compared to 35 percent. Currently, there are 74 properties with rental certificates in the neighborhood, and 209 total rental units. About 40 percent of these units are in the Eastview Circle Apartment complex, the largest apartment complex in the neighborhood. Other multi-family rentals include duplexes and small apartment buildings or converted homes.

Out of the 74 rental properties, 49 percent are single family homes scattered throughout the neighborhood. One concern the planning committee has is that more homes in the neighborhood will become investor-owned or rental properties. Given the location, affordability and good condition of homes in Douglas Acres, they may be attractive investment opportunities.



Rentals in Douglas Acres				
Type	No. of Properties	% of Rental Properties	No. of Units	% of Rental Units
Single Family	36	49%	36	17%
Mobile Home	2	3%	12	6%
Duplex	33	45%	66	32%
Multi-Family Conv.	2	3%	11	5%
Apartment Complex	1	1%	84	40%
<b>TOTAL</b>	<b>74</b>		<b>209</b>	

*Data from the City of Des Moines (based on Rental Certificates as of Sept. 2009)*

The neighborhood would like to maintain its high level of owner-occupancy, which contributes to the stability of the neighborhood as well as the good condition of properties. One strategy for working with the rental community is to get them involved with the Neighborhood Association.

## Junk & Debris

Some of the most common issues with property maintenance in the Douglas Acres neighborhood are junk vehicles, illegal parking, trash and debris in the yard, and overgrown weeds. According to City code, all vehicles must be licensed and fully operable, or stored in a completely enclosed building. The City can enforce violations on a case by case complaint basis. To improve neighborhood appearance, the Douglas Acres Neighborhood Association will work with the City's Neighborhood Inspection Division to educate residents on good property maintenance practices and organize "neighbors helping neighbors" events to assist individuals who need help with property clean up or minor repair projects.



Goal/Outcome	Strategy	Implementation	Responsible Party	Priority; Timeline
Maintain and enhance the neighborhood housing stock.	Promote the Neighborhood Finance Corporation (NFC) home purchase, home repair, and refinance programs.	During spring of 2010, DANA and the NFC will create a work group to create/focus marketing efforts in the Douglas Acres neighborhood.	NFC, DANA, NRO	High; Short-Term
		The NFC will attend at least one DANA general member meeting per year to promote their programs and answer questions.	NFC, DANA	High; Ongoing
		The NRO will assist DANA in the production of newsletter articles and other promotional materials related to NFC programs, including testimonials from NFC clients in the neighborhood.	DANA, NRO, NFC	High; Ongoing
		The NFC will help sponsor neighborhood events to increase awareness of NFC programs and products.	NFC, DANA	Medium; Ongoing
		The NFC and DANA will work together to develop a simplified brochure explaining NFC's lending programs and neighborhood eligibility.	NFC, DANA	High; Short-Term
		DANA will promote the NFC's tool lending library in their newsletter and on their website.	DANA, NFC	Medium; Ongoing
	Encourage home repair that meets City code.	DANA will educate residents on the importance of getting the appropriate building permits when doing home repair through newsletter articles and guest speakers at meetings.	DANA	Medium; Ongoing

Goal/Outcome	Strategy	Implementation	Responsible Party	Priority; Timeline
Improve the overall appearance of the Douglas Acres neighborhood.	Ensure that all properties meet the City's junk and debris ordinance.	DANA will provide information on their website about the City's junk & debris ordinance along with the phone numbers to call for reporting violations.	DANA	High; Short-Term
	Encourage "neighborliness" and pride in property.	DANA will continue to sponsor programs like the "yard of the week" that encourage property maintenance, and provide incentives to encourage more participation.	DANA	High; Ongoing
	Help residents who are unable to maintain their property themselves.	DANA will organize "neighbors helping neighbors" events to assist neighbors with projects they are unable to do themselves.	DANA	Medium; Medium-Term
	Encourage maintenance of rental properties in a way that is consistent with the neighborhood.	DANA will send letters notifying rental property owners of issues with their property and encouraging them to mitigate the problem.	DANA	Medium; Ongoing
	Encourage residents to participate in the City's SCRUB program.	DANA will work with the Public Works Department to announce scheduled SCRUB days, locations and times.	DANA, City of Des Moines' Public Works Department	Medium; Ongoing
		DANA will utilize communication techniques, such as the newsletter and website, to encourage residents to participate in the SCRUB program.	DANA	High; Ongoing
		DANA will recruit volunteers able to help Public Works with unloading during SCRUB days.	DANA	Medium; Ongoing

# LAND USE & ZONING

## Land Use & Zoning

Land use and zoning are two tools that local governments use to regulate development. A land use plan sets an overall vision for development. The land use plan is not parcel specific and does not give a parcel any legal rights for use. Zoning, on the other hand, is parcel specific and legally binding. Zoning decisions are based on the land use designation. The zoning ordinance has two parts, a written document and a map. The text describes what is allowed in each zoning district, while the map denotes a zoning classification for each parcel.

When the Douglas Acres Neighborhood Plan is approved, it will become an amendment to the City of Des Moines' 2020 Community Character Plan, which is the City's land use plan. The land use changes that are recommended by this plan will immediately become a part of the 2020 Community Character Land Use Plan and will serve as a guideline for future development and redevelopment decisions in the neighborhood. There are no zoning changes proposed as part of the Douglas Acres Neighborhood Plan.

The 2020 Community Character Land Use Map reflects the current land use of the neighborhood fairly accurately. However, there are minor amendments that the planning committee has proposed, which are listed in the table on the following page.

In addition to the land use amendments, an issue that the planning committee discussed was the potential for residential property owners to split their lots. It is possible that some properties in the neighborhood could be legally split to allow additional development. The Douglas Acres Neighborhood Association would like to protect large lots, which provide unique character to the neighborhood. The low-density residential zoning districts in the neighborhood currently perform this function.

The planning committee was also concerned about areas with potential for future development in the neighborhood, particularly the re-use of the Adams School site. The school closed in 2007 and remains vacant. As this plan is being published, the school district is preparing to dispose of the site. Adams School sits on 4.6 acres, and is currently zoned R1-60, or "Low-Density Single Family Residential". The other parcel that has future development potential is an 18.2 acre farm on the east side of the neighborhood, currently zoned R1-70. Additional uses permitted in these zoning districts are churches, fire stations, publicly owned parks or recreation areas, an agricultural use such as a nursery, group homes, or elderly group homes. Any other uses will require a zoning change. The Douglas Acres Neighborhood Association's preference is for future development on these two sites to consist of single family homes. Any amendments to zoning will require a formal public process, including a public hearing, Plan and Zoning Commission review and City Council approval.





Goal/Outcome	Strategy	Implementation	Responsible Party	Priority; Timeline
Enhance the character of the Douglas Acres neighborhood.	Amend the 2020 Community Character Plan's future land use designation for the northwest corner of E. Euclid Avenue and E. 33 <sup>rd</sup> Street from Low-Density Residential to Medium-Density Residential to reflect the existing land use.	Adoption with the approval of the Douglas Acres Neighborhood Plan.	City of Des Moines Community Development Department – Planning & Urban Design	Immediate
Protect the neighborhood commercial retail environment.	Amend the 2020 Community Character Plan's future land use designation for the northwest and southwest corners of E. 29 <sup>th</sup> Street and Madison Avenue from Low-Density Residential to Neighborhood Node Commercial to reflect the existing land use.	Adoption with the approval of the Douglas Acres Neighborhood Plan.	City of Des Moines Community Development Department – Planning & Urban Design	Immediate



# INFRASTRUCTURE

## Infrastructure

A key component of the Neighborhood Revitalization Program is the Neighborhood Infrastructure Rehabilitation Program (NIRP). This program identified infrastructure rehabilitation needs in the Douglas Acres neighborhood and provided improvements above and beyond the City's annual street, curb, and sidewalk maintenance programs. Future needs will continue to be considered for inclusion in the City's annual infrastructure maintenance programs as conditions, priorities, and funding permit. The Douglas Acres neighborhood utilized funds from the Capital Improvements Program (CIP) NIRP budget to make repairs to streets, sidewalks, and curbs.

At the neighborhood input meeting, residents were given an opportunity to discuss specific infrastructure concerns. The Des Moines Public Works Department then surveyed the streets, sidewalks, and curbs in the Douglas Acres neighborhood to determine the areas of greatest need for repairs. Public Works staff then presented their recommendations to the planning committee for their input. A final work program was agreed upon by both the Douglas Acres planning committee and Public Works' staff and is detailed in the table on the next page. All of the planned infrastructure improvements were completed during the 2009 construction season.

Overall, the City repaired 11,740 lineal feet of defective sidewalk in the neighborhood. Street improvements included 1,370 lineal feet of concrete restoration, 9,950 square yards of interim paving, and 28,500 square yards of asphalt overlay. The total cost of the infrastructure improvements in the Douglas Acres neighborhood was \$790,460.





## Infrastructure Improvements

### Hot Mix Asphalt (HMA) Street Resurfacing

\$342,000 from FY2009 NIRP  
28,500 square yards completed

**E 26<sup>th</sup> Street** – from Garden Street to Madison Ave

**E 30<sup>th</sup> Street** – from Madison Ave to E Aurora Ave

**E 32<sup>nd</sup> Street** – from Douglas Ave to E Aurora Ave

**Douglas Avenue** – from E 29<sup>th</sup> Street to Lay Street

**Garden Avenue** – from E 26<sup>th</sup> Street to E 27<sup>th</sup> Street

**Lay Street** – from Douglas Ave to Madison Ave

**Madison Avenue** – from E 22<sup>nd</sup> Street to Lay Street

### Concrete Pavement Restoration (CPR) Street Resurfacing

\$89,050 from FY2009 NIRP  
1,370 square yards completed

**E 23<sup>rd</sup> Street** – from Madison Ave to E Aurora Ave

**E 24<sup>th</sup> Court** – from Madison Ave to E Aurora Ave

**E 29<sup>th</sup> Street** – from E Euclid Ave to Douglas Ave

**E 31<sup>st</sup> Street** – from E Euclid Ave to Douglas Ave

**E Aurora Avenue** – from E 23<sup>rd</sup> Street to E 24<sup>th</sup> Court

**E Shawnee Avenue** – at E 24<sup>th</sup> Court

### Interim Paving

\$124,670 from FY2009 NIRP  
9,590 square yards completed

**Madison Avenue** – from E 25<sup>th</sup> Street to E 29<sup>th</sup> Street

**E 27<sup>th</sup> Street** – from Madison Ave to E Aurora Ave

### Sidewalk Replacement & Repair

\$234,740 from FY2009 NIRP

Approximately 11,740 lineal feet of defective sidewalk has been replaced by the Public Works Department throughout the neighborhood.





# TRAFFIC & TRANSPORTATION

## Traffic & Transportation

In keeping with its pastoral character, the street system in Douglas Acres is almost entirely local roads, with one minor arterial: E. 29th Street. The major traffic routes act as the boundaries of the neighborhood, I-235 on the west and E. Euclid Avenue on the south. The neighborhood also has access to public transportation.

In addition to the NIRP improvements, the Douglas Acres planning committee identified a few other issues related to the system of traffic and transportation in their neighborhood. Among them was the need to reduce speeding through the neighborhood, particularly along E. 25th Street, the need for a stop sign coming out of the Eastview Circle apartment complex, and the need to improve the aesthetics of the medians along E. Euclid Ave. Other projects include a noise wall buffering Douglas Acres residences from I-235, which the Iowa DOT has planned for 2010.

One of the primary issues the planning committee wanted to address was the appearance of the medians along E. Euclid Avenue, which is also U.S. Highway 6. A number of the medians are covered with a green ceramic granule surface that is peeling away and in a general state of disrepair. The City will explore options for improving the appearance of the medians.

The planning committee also discussed the need to create a complete network of sidewalks along frequently traveled walking routes. For instance, Lay Street is a route frequently walked by residents of the Eastview Circle Apartments and the Eastview Manor subdivision. However, it does not have continuous sidewalk. There are other streets in the neighborhood, such as E. 27th Street, that have disconnected sidewalks as well. After exploring support for new sidewalks along these routes, the planning committee concluded that there is not enough support to pursue new sidewalk installation at this time.

Goal/Outcome	Strategy	Implementation	Responsible Party	Priority; Timeline
Improve safety in the neighborhood.	Reduce speeding in and around Douglas Acres.	DANA will work with the Des Moines Police Department to have speed monitors set up throughout the neighborhood in Spring of 2010, and as needed thereafter.	DANA, Des Moines Police Department Traffic Unit	Medium; Short-term
		The City of Des Moines Traffic and Transportation Division will pursue adding a stop sign on E. 23 <sup>rd</sup> Street at E. Madison Ave by the end of 2010.	City of Des Moines Traffic & Transportation Division	High; Complete
	Prevent neighborhood residents from trespassing on DOT right-of-way along I-235.	The Iowa DOT will repair a hole in the chain link fence between the I-235 highway right-of-way and the Eastview Circle Apartment complex by early 2010.	IDOT	High; Short-term

Goal/Outcome	Strategy	Implementation	Responsible Party	Priority; Timeline
		DANA will create a working relationship with the Iowa DOT to communicate about issues related to the I-235 right-of-way.	DANA, IDOT	High; Ongoing
Enhance the aesthetics along major traffic routes.	Improve the appearance of the median surfaces along E. Euclid Avenue.	DANA, the Iowa DOT, and the City of Des Moines will form a work group to explore possible surface enhancement options for the medians.	DANA, IDOT, City of Des Moines Traffic & Transportation Division, Public Works Department	High; Short-term
		The Iowa DOT and the City of Des Moines Traffic and Transportation Division will define who is responsible for maintaining the medians along E. Euclid Ave going forward within one year.	IDOT, City of Des Moines Traffic & Transportation Division	High; Short-term
		DANA will work with adjacent areas to explore support for aesthetic enhancements along the E. Euclid Ave corridor, such as landscaping in the medians.	DANA, NE Des Moines neighborhoods, City of Des Moines Traffic & Transportation, IDOT	Medium; Long-term



# PARKS, TRAILS & RECREATION

Sargent Park is located on the eastern boundary of the Douglas Acres neighborhood, straddling Four Mile Creek. The eastern side of the park contains playground equipment and an open air shelter. The western side of the park has newly built permanent restrooms and additional improvements planned.

The Parks and Recreation Department is currently moving forward with plans for a playground. As of 2010, Sargent Park will have the first natural playscape in the City of Des Moines, featuring natural play areas designed to give children an unstructured opportunity to play and explore.

Another important feature in Sargent Park is the Gay Lea Wilson Trail, a multi-use, paved trail that crosses through the park and extends south of the neighborhood to Copper Creek Lake and the cities of Pleasant Hill and Altoona. Currently, the Gay Lea Wilson Trail ends at the northern boundary of Sargent Park. However, the Polk County Conservation Board has plans to extend the trail further north to Mally's Weh-Weh-Neh-Kee Park in Berwick and then on to Ankeny, eventually making it a 35 mile arm of the Greater Des Moines trail system.

In an effort to restore some of Iowa's natural prairie ecosystem, the Parks and Recreation Department is creating pockets of natural prairie plants in a number of the City's parks. These plantings help reduce erosion, decrease the run-off of chemicals into area waters, and create a habitat for animals. Several areas of Sargent Park are being returned to their native state, planted with big blue stem and little blue stem grasses as well as wildflowers. Sargent Park features a rain garden as well, an effort to improve water quality in the area by capturing runoff from the parking lot on the west side of the park.





Goal/Outcome	Strategy	Implementation	Responsible Party	Priority; Timeline
Expand recreation opportunities in the neighborhood.	Improve Sargent Park.	The City of Des Moines Parks Department will work with DANA to finalize plans for the natural playscape in Sargent Park, scheduled for construction in 2010.	City of Des Moines Parks Department, DANA	High; Short-term
		The City of Des Moines Parks Department will work to secure funding to construct an open air shelter on the west side of Sargent Park.	City of Des Moines Parks Department	Medium; Long-term
		DANA will work with the City of Des Moines Parks Department to review the need for athletic facilities in Sargent Park, such as a basketball court or multi-use field.	DANA, City of Des Moines Parks Department	Medium; Long-term
	Encourage use of Sargent Park.	DANA will encourage residents to come to Sargent Park by hosting at least one event per year there.	DANA	High; Ongoing
		DANA will organize a “Grand Opening” event for the natural playscape once it has been completed, and encourage press to attend.	DANA	High; Short Term
	Improve trail connections between Douglas Acres and other regional attractions.	DANA will support the extension of the Gay Lea Wilson Trail north of the neighborhood.	DANA, Polk County Conservation Board	Medium; Long-term



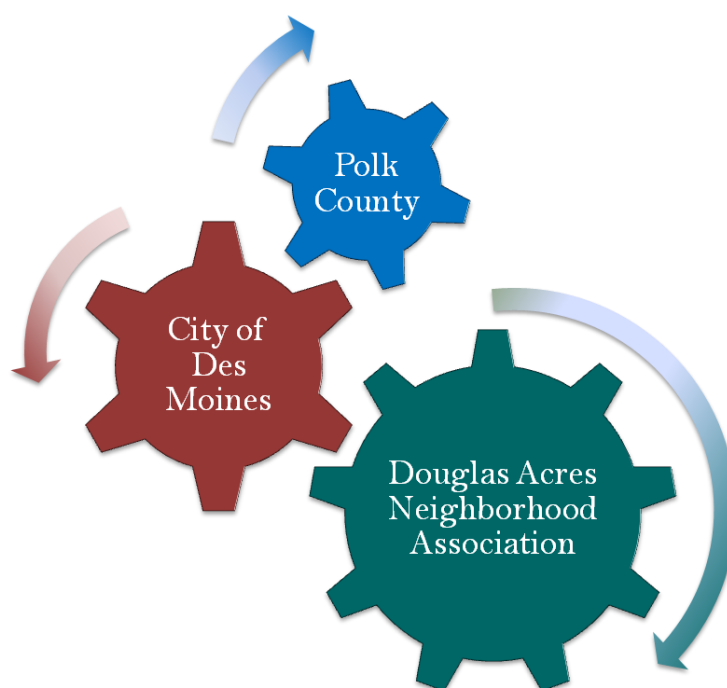
# IMPLEMENTATION

## Implementation

Implementation of the plan is the most difficult part of the Neighborhood Revitalization Program. As the organization responsible for implementation, it is imperative that the Douglas Acres Neighborhood Association (DANA) has the organizational capacity to achieve the goals of the plan. It will be necessary for the Neighborhood Association to create subcommittees to tackle the various components of the plan and to build coalitions with other organizations in order to achieve success.

Leadership development and volunteer recruitment will be vital to the success of the plan. The Douglas Acres Neighborhood Association has laid the necessary groundwork to implement the plan, but it cannot become complacent in its ongoing effort to improve itself. The City of Des Moines' Neighborhood Development Division, the Neighborhood Resource Office, and other City staff will provide the technical assistance necessary to assist with the implementation of the plan. Continued commitment and support will also be required from the Des Moines' City Council and the Polk County Board of Supervisors.

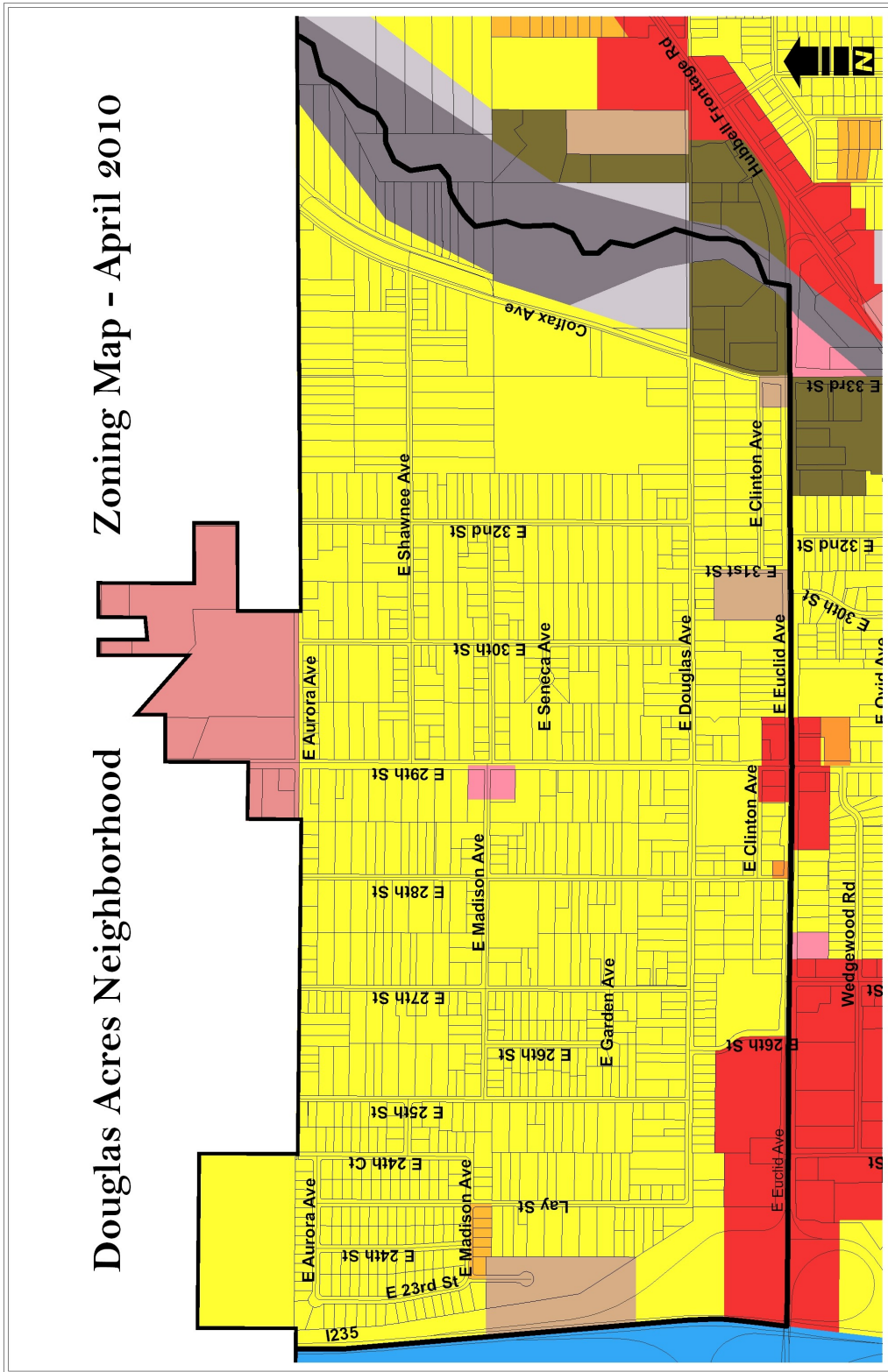
The Neighborhood Development Division will conduct periodic assessments of the progress of the Douglas Acres Neighborhood Plan and will recommend the neighborhood be moved to Charter status once substantial progress has been made toward completion of the goals identified in the plan. It is possible that certain activities may be investigated and found to be not feasible or to require an unreasonable demand of resources. Once the plan is found to be complete, a report is prepared with input from the Douglas Acres Neighborhood Association and forwarded to the Neighborhood Revitalization Board for a recommendation. This recommendation will then be forwarded to the Des Moines' City Council and the Polk County Board of Supervisors for final approval. At this point the Douglas Acres neighborhood will become a Charter neighborhood and be phased out of the Neighborhood Revitalization Program.



# ZONING MAP

## Zoning Map

### Douglas Acres Neighborhood Zoning Map - April 2010



#### Legend

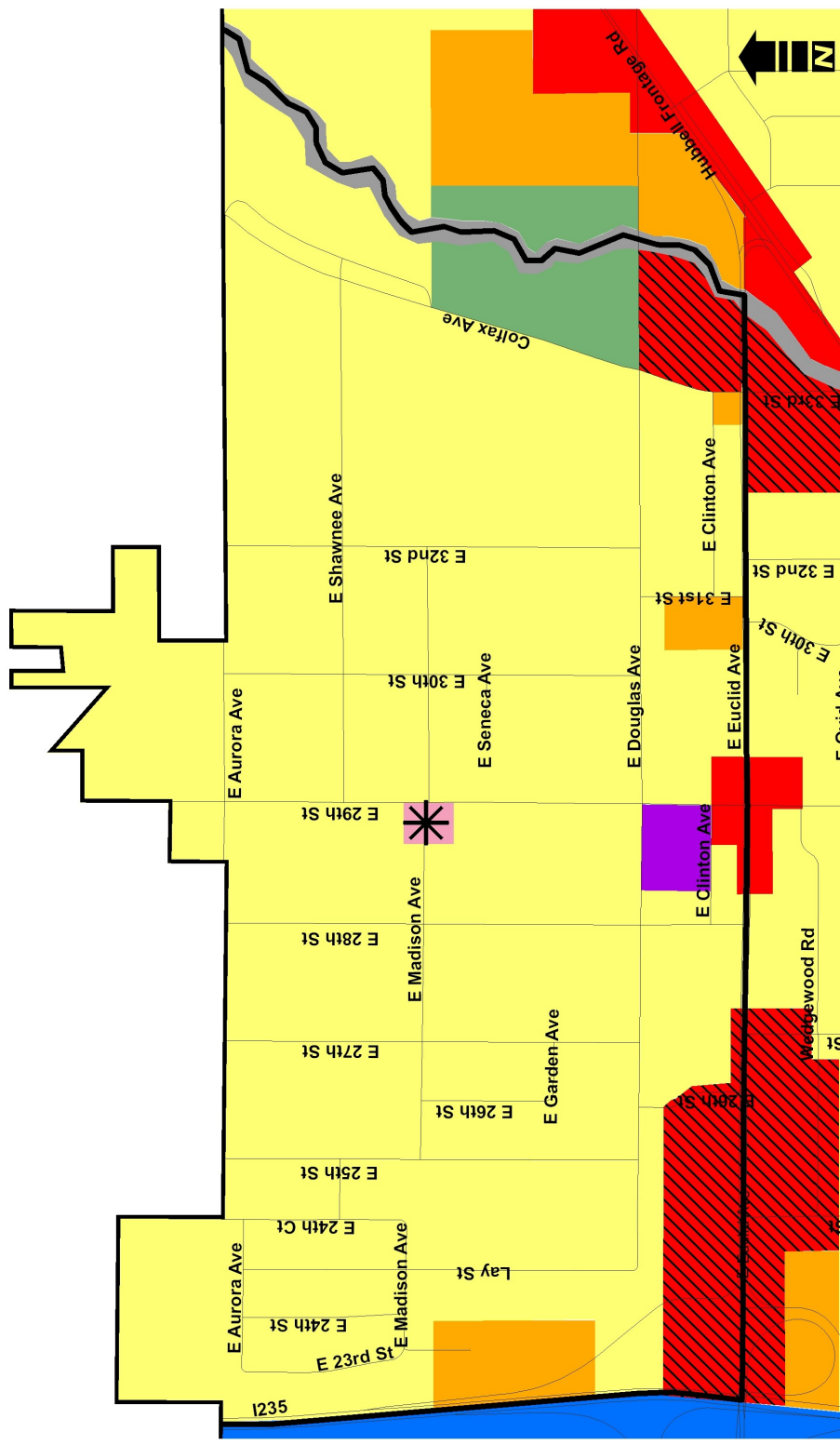
- Douglas Acres Neighborhood Boundary
- R1-60 (One-Family Low-Density Residential)
- R1-70 (One-Family Low-Density Residential)
- R1-80 (One-Family Residential)
- R-2 (One & Two Family Residential)
- R-3 (Multiple-Family Residential)
- R-4 (Multiple-Family Residential)
- R-5 (Mobile Home Residential)
- PUD (Planned Unit Development)
- C-0 (Commercial-Residential)
- C-1 (Neighborhood Commercial)
- C-2 (General Retail & Highway-Oriented Commercial)
- M-1 (Light Industrial)
- U-1 (Floodplain)
- FW (Floodway)

Source: City of Des Moines Community Development Department



# 2020 Land Use Plan Map

## Douglas Acres Neighborhood 2020 Land Use Plan Map - April 2010



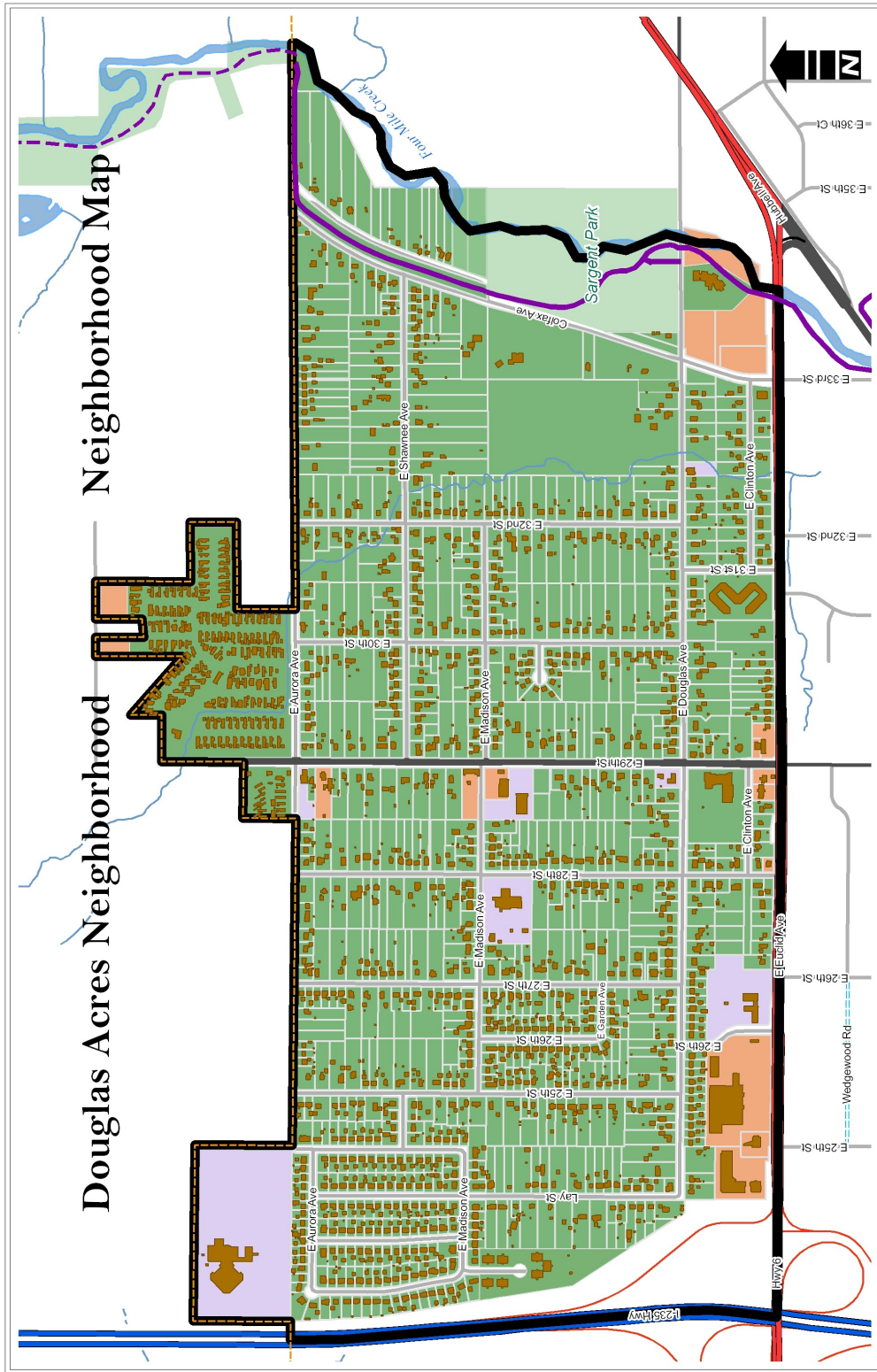
Source: City of Des Moines Community Development Department

### Legend

- Douglas Acres Boundary
- Low Density Residential
- Medium Density Residential
- Commercial-Auto-Oriented, Community Commercial, Small-Scale Strip Development
- Commercial-Auto-Oriented, Community Commercial, Small-Scale Strip Development
- Public/Semi Public
- General Industrial
- Park/Open Space
- Clear Zone/Development Control Zone
- Commercial-Pedestrian-Oriented, Neighborhood Node

# NEIGHBORHOOD MAP

## Neighborhood Map



Source: City of Des Moines Community Development Department

### Legend

- Douglas Acres Boundary
- Building Footprints
- Existing Shared Use Trail
- Planned Shared Use Path
- Corporate Boundary
- Commercial Property
- Residential Property
- Church Property

# Glossary

Acronym	Full Name	Description
CIP	Capital Improvements Plan	A CIP is a short-range plan that identifies capital projects and equipment purchases, provides a planning schedule, and identifies options for financing.
DANA	Douglas Acres Neighborhood Association	The Douglas Acres Neighborhood Association exists to preserve the quality of the Douglas Acres Neighborhood, promote the area as desirable for family living, foster neighborhood fellowship and serve as a vehicle by which problems are resolved and neighborhood goals are achieved. For more information, visit: <a href="http://www.douglasacres.org">www.douglasacres.org</a> .
DMACC	Des Moines Area Community College	The Des Moines Area Community College (DMACC) offers a Neighborhood Resident Leadership Certificate Program, which is designed to help citizens develop skills to more effectively lead in their neighborhoods, work with government and other institutions, and strengthen families and children throughout greater Des Moines. For current course offerings, visit: <a href="http://www.dmneighborhoodresources.org/whatwedo.php?id=85">www.dmneighborhoodresources.org/whatwedo.php?id=85</a> .
IDOT or Iowa DOT	Iowa Department of Transportation	The Iowa Department of Transportation oversees projects related to highway right-of-way. For the Douglas Acres neighborhood, that includes E. Euclid Ave (US Highway 6) and Interstate 235.
NFC	Neighborhood Finance Corporation	The NFC provides unique lending programs and related services to help revitalize targeted neighborhoods in Polk County, Iowa through partnerships with residents, government bodies, community-based organizations and the business community. For more information, visit: <a href="http://www.neighborhoodfinance.org">www.neighborhoodfinance.org</a> .
NIRP	Neighborhood Infrastructure Rehabilitation Program	This program targets infrastructure rehabilitation in Designated Neighborhoods, and provides improvements above and beyond the City's annual street, curb and sidewalk maintenance programs.
NRB	Neighborhood Revitalization Board	The Neighborhood Revitalization Board is an appointed citizen board that advises the City Council and Polk County Board of Supervisors on housing improvement and neighborhood revitalization efforts. For meeting times and a current roster, visit: <a href="http://www.dmgov.org/boards/NRB">www.dmgov.org/boards/NRB</a> .
NRO	Neighborhood Resource Office	The Des Moines Neighborhood Resource Office is a nonprofit 501c3 organization committed to providing educational opportunities and technical assistance to residents and neighborhood associations within the City of Des Moines, Iowa. For more information on programs and services, visit: <a href="http://www.dmneighborhoodresources.org">www.dmneighborhoodresources.org</a> .
SCRUB	Spring Cleanup to Remove Urban Blight	This program offers Des Moines residents a great opportunity to get rid of old junk, yard debris, and appliances. For more information and the current schedule, visit: <a href="http://www.dmgov.org/departments/PW/scrub">www.dmgov.org/departments/PW/scrub</a> .

## Key: Timelines

Immediate	Implementation occurs immediately upon plan adoption.
Short Term	Less than one year
Medium Term	1-3 years
Long Term	4 years or more
Ongoing	Continually occurs for the life of the plan.



# Douglas Acres Neighborhood Plan

Douglas Acres Neighborhood Association  
February 9, 2010

Neighborhood Revitalization Board  
March 3, 2010

Des Moines Plan & Zoning Commission  
March 4, 2010

Des Moines City Council  
March 22, 2010

Polk County Board of Supervisors  
March 30, 2010